- 1 Socio-Economic Drivers of Poverty and Food Insecurity: Nigeria a Case Study
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## 8 Abstract

9 This narrative review paper considers the link between poverty and food security in urban and rural Nigeria, with emphasis on the economic (food availability & accessibility), social 10 (people related factors) and environmental (effective resource use) implications. This study 11 12 suggests that appropriate governance mechanisms must be put in place while developing strategies and policies to address problems of poverty and food insecurity in Nigeria. 13 Improving infrastructure, mitigating the impact of continuing population growth, and uneven 14 15 distribution of income, and identifying opportunities for education are important components to consider in developing food security policies and strategies for the Nigerian people. 16

# 17 Key words: poverty, food security, food poverty, livelihoods, infrastructure, migration

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### 20 Introduction

Poverty is the state or condition of being "poor."<sup>[1]</sup> Poverty reflects the inability of 21 individuals or communities to afford or meet the minimum needs that are classified as 22 reasonable human requirements, based on the nature of the society that people find themselves 23 in.<sup>[2]</sup> Poverty is a threat to the human population, it is complex, multidimensional, multifaceted 24 and it reveals its challenges in economic, social, political and environmental aspects of human 25 existence.<sup>[3]</sup> Further poverty is 'the failure of basic capabilities to reach minimally acceptable 26 levels,'<sup>[4]</sup> introducing the question as to whether acceptable livelihood levels can be determined 27 as economic or social constructs, or indeed quantifiable indexes. Poverty can be "absolute" or 28 "relative", i.e. deprivation can be described as "the poverty line," determined as a distinct 29 income level or amount of consumption.<sup>[5]</sup> Relative poverty is then a wellbeing measure that is 30 expressed in terms of income, consumption, or welfare terms.<sup>[6]</sup> Poverty as a construct is thus, 31 multidimensional and influenced by a wide range of factors including lack of access to earning 32 income, productive resources and activities that are adequate to underpin sustainable 33 livelihoods and/or essential social services such as housing, health care and education.<sup>[7-8]</sup> In 34 this context, sustainable livelihoods encompass adequate nutrition and health and a defined 35 level of civic, cultural and social inclusion.<sup>[7]</sup> 36

In order to avoid poverty, basic goods and services need to be congruent with the degree 37 of social participation, and inclusion of individuals within society.<sup>[9]</sup> Within any social setting, 38 39 the standard of living may vary based on (a) the availability or provision of goods and services (b) the price of food and other forms of goods, and (c) social norms.<sup>[2]</sup> Poverty has 40 conventionally been viewed as being financially driven i.e. as a consequence of insufficient 41 42 income for individuals and households to secure basic goods and services that realise some level of satisfaction. The concept of a poverty line i.e. a given monetary value that references 43 a given level of personal welfare for 'a given person, at a given place and time' that 44

differentiates those who are in need from those who are financially secure.<sup>[10]</sup> If poverty is seen 45 purely as a function of income, then economic instruments can be used to rank consumption 46 and expenditure of people, households, communities and nations<sup>[10]</sup> i.e. stakeholders can 47 simply frame poverty, or indeed relative poverty as an income level. Examples include the 48 World Bank derived metric of the number of global citizens with an income of less than \$1/day 49 or as amended later \$1.25/day.<sup>[11]</sup> However, the Millennium Development Goals (MDGs) and 50 the Sustainable Development Goals (SDGs) were developed based on a multidimensional view 51 of poverty and its mitigation.<sup>[11]</sup>. The literature identifies that there are also social and structural 52 53 drivers that interface with poverty so as a result, Olowa (pg 25) asserts that poverty can be seen as 'the outcome of inefficient use of common resources ... [resulting].. from weak policy 54 environment, inadequate infrastructure, weak access to technology, credit etc.'<sup>[10]</sup> 55

# 56 *Food security*

Security can be described as the "secure ownership of, or access to, resources and income-57 earning activities including reserves and assets to offset risk, ease shocks and meet 58 contingencies."<sup>[12]</sup> The Food and Agriculture Organization of the United Nations in 2001 59 defined food security as "a phenomenon that occurs when people have access physically and 60 61 economically at all times to safe, nutritious and enough food to meet their dietary requirement for a healthier life."<sup>[13]</sup> This definition illustrates the different concepts of food security at the 62 household level where, it considers both food availability and its affordability.<sup>[14]</sup> In addition, 63 this definition can scale to reflect the status of communities, state and country level. Food 64 consist of four major dimensions/or elements security namely: availability. 65 accessibility/affordability, utilization and sustainability. While food availability reflects the 66 physical presence of food; food access implies the ability to acquire food in the right 67 proportion; food utilization indicates food sufficiency in both quality and quantity and 68 sustainability refers to the uninterrupted access at all times to food.<sup>[15-16]</sup> Historically, the term 69

food security came into existence at the World Food Conference in 1974, being defined in terms of food supply as: the availability at all times of food supplies in good quality and quantity to sustain a steady expansion of food consumption and to balance fluctuations in production and prices.<sup>[15]</sup> More simply, the report states:

"food security occurs when all people, at all times, have access to sufficient, safe and
nutritious food both physical and economic, which meets their dietary needs and food
choice for an active and healthy life."

Food availability, affordability, accessibility, utilization and wider notions of sustainability 77 are the essential elements of food security and reflect a wide range of interrelated economic, 78 social and environmental factors affecting the food security vulnerability of any household or 79 community.<sup>[17-18]</sup> A study in Nigeria showed that only 53.3% of rural households (53.3%) and 80 81 62.2% of urban households are able to meet the recommended food intake calorie measurement of 2500Kcal per capita per day.<sup>[19]</sup> Factors that influenced food security status of households 82 in this study were age, household size and household income; as well as environmental factors 83 of influence (limited land availability for the expansion of agricultural activities, unfavorable 84 climatic and weather conditions and the potential for animal/crop disease) and economic 85 influencers (poverty, lack of private or non-farm income generating income, problems arising 86 with processing and/or storage, and poor access by farmers to credit compounded by war and 87 crisis and limited access by women to farmland).<sup>[19]</sup> 88

89 Food poverty

Household food poverty is driven primarily by low-income growth and inadequate price controls of common food staples; this challenge being a common phenomenon in Africa and around the world.<sup>[20]</sup> Food poverty is defined as the incapacity to access, afford, make or prepare food<sup>[21-22]</sup> and is often experienced as a result of a shock or a more prolonged squeeze

situation in food supply chains leading individuals to become food poor.<sup>[23]</sup> A "shock" 94 represents a sudden socio-economic or environmental situation that leads to food poverty such 95 as war, earthquake or natural disaster, an event that causes harvest loss or failure or a 96 97 government payment sanction that can result in the need to source or rely on support or food aid. Squeeze situations arise from the presence of long-term food insecurity and extended 98 99 periods of food poverty, e.g. a prolonged low level of income/or reduction in financial funds which lead to household food insecurity.<sup>[23]</sup> Financial difficulty can arise from unemployment, 100 low income and debt.<sup>[21]</sup> Social causes of food poverty include the lack of skills in household 101 102 food budgeting or food preparation, but those with very low incomes that are insufficient for basic food needs find themselves in food poverty regardless of their skillset.<sup>[23-24]</sup>. Indeed, 103 multiple lifestyle and behavioral factors are of influence such as level of education and skills, 104 lifestyle choices and cultural acceptability.<sup>[25]</sup> The physical and infrastructural causes of food 105 poverty lead to poor accessibility to good quality and affordable food,<sup>[23]</sup> especially food deserts 106 i.e. geographical locations with poor access to healthy and affordable food. This situation, 107 occurs mostly in areas with high deprivation, where there is limited food access together with 108 broader socio-economic inequalities.<sup>[26]</sup> 109

## 110 Livelihoods

The Advisory Panel of the World Commission on Environment and Development define livelihood as the "adequate stocks and flows of food and cash to meet basic needs."<sup>[12]</sup> A livelihood is simply a means of gaining a living, initially ascribed to an individual due to birth situation, gender, socialization or inheritance, education, migration status or economic agency.<sup>[5]</sup> A livelihood is determined at the personal, household and community level and research or policy instruments will often use the household as the unit of analysis, observation or action.<sup>[5]</sup> A sustainable livelihood can: 118 "cope with, and recover from stress and shocks, maintain or enhance capabilities and 119 assets, and provide sustainable livelihood opportunities for the next generation and which 120 contributes net benefits to other livelihoods at the local and global levels and in the short and 121 long term."<sup>[12]</sup>

Thus, livelihood strategies need to be resilient to economic, social and environmental 122 stresses and shocks. Livelihood resilience depends on an actor's capacity and agency in a given 123 situation and having the *buffer capacity* i.e. the ability to decrease, cushion, soften, neutralise 124 shocks and squeezes and also the *adaptive capacity* to identify and utilise emergent 125 126 opportunities to maintain or increase existing assets and achieve better livelihood outcomes.<sup>[27]</sup> Building secure, sustainable, resilient livelihoods will reduce vulnerability to poverty so 127 improving livelihood strategies should reduce vulnerability to food insecurity too. The aim of 128 129 this narrative review is to explore how poverty and food insecurity are interlinked and mutually persist as socio-economic conditions in rural and urban areas of Sub-Saharan Africa (SSA), 130 with particular focus on Nigeria as a case study. The research question considered here is: 131

132 What are the socio-economic drivers of poverty and food insecurity in rural and urban

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#### communities in Nigeria?

This question is posed in order to postulate potential policy instruments that could address the socio-economic challenges identified. Poverty can be transient or persistent and the factors of influence situated in a given context as a result. The case study of poverty and food insecurity in Nigeria is used in the next section of the paper as a lens through which to explore the situated factors of influence identified in the literature in more detail.

139 Nigeria, a case study

140 Background context

141 Nigeria is in West Africa on the Gulf of Guinea borders Cameroon (1,690 kilometres) to the east, in the Northeast, Chad (87 kilometres), in the North the Niger Republic (1,497 142 kilometres) and the Republic of Benin to the west with (773 kilometres).<sup>[28]</sup> Nigeria's economy 143 is one of the largest in Africa, its military power ranks third in the continent, and Nigeria is the 144 largest African producer of crude oil and 10<sup>th</sup> largest producer globally.<sup>[28]</sup> Nigeria has an 145 abundance of natural and human resources, and yet the majority of its citizens are living in 146 abject poverty.<sup>[29]</sup> Though Nigeria is one of the largest and fast-growing economies in Africa, 147 the country's national poverty level in 2010 was 69%, highlighting the developmental 148 149 challenges faced by Nigeria, especially in attaining self-sufficiency in food production (availability), access and affordability.<sup>[30]</sup> The majority of Northern households in Nigeria are 150 food poor (84.85%), and over half of this population is without any formal education.<sup>[20]</sup> 151 152 Indeed, the average annual per capita expenditure on food in the group in this study was 25,524 153 naira (or \$128.23), well below the World Bank derived metric of less than \$1/day or as amended later \$1.25/day.<sup>[11]</sup> 154

Nigeria is the most populous nation in Africa with a population in 2016 of 193.3 million.<sup>[28]</sup> 155 In developing countries including Nigeria, the population in cities and suburbs (urban) is 156 anticipated to increase from 1.9 billion in 2000 to 3.9 billion in 2030.<sup>[31]</sup> As the national 157 population increases, Nigeria's food demand also increases, while the ability to produce food 158 declines because of pressures from increasing population and net migration to urban 159 centres.<sup>[29,31-32]</sup> Nigeria has experienced moderate industrialization aligned with rapid urban 160 growth. At the same time, the country's lack of focus on agriculture has resulted in many rural 161 dwellers migrating to cities in pursuit of work and higher paying jobs.<sup>[33]</sup> These trends have led 162 to unplanned developments around and within urban cities and increased depopulation of the 163 countryside, leading to overcrowding, unemployment, infrastructural decay, and a decline in 164 urban services, exacerbating the problem of urban food insecurity.<sup>[33]</sup> 165

166 Nigeria consists of three major city settings: urban, peri-urban and rural, with the majority of people living in peri-urban and rural areas. The dual challenge of poverty and national and 167 household food insecurity is found in all these areas driven in part by the weak performance of 168 the Nigerian agricultural sector affecting availability and accessibility to food.<sup>[34-35]</sup> Food 169 access in many Nigerian urban settlements includes formal markets (which are centrally 170 171 located in most cases), informal markets, subsistence urban food production and street food vendors.<sup>[33]</sup> Whilst the urban wealthy may access emergent supermarket channels with the 172 associated product standards, in contrast the urban poor mainly rely on these informal food 173 markets and street food vendors.<sup>[33]</sup> In Nigeria, one major barrier is that food insecurity is often 174 been misconceived as a purely rural problem, so the focus has been on rural food insecurity 175 with most policy interventions targeting rural dwellers by trying to enhance their food 176 production capacity<sup>[36]</sup>, rather than focusing on a more holistic and nuanced approach. There 177 are several external factors (infrastructure, migration, and extension services) that frame 178 physical and financial performance on farm and these are now considered in more detail. 179

## 180 Infrastructure

Infrastructural development plays an important role in poverty alleviation, empowerment, 181 and economic development.<sup>[37]</sup> Nigeria is generally characterised by inadequate and low 182 infrastructure development especially in terms of road, electricity, health care facilities, 183 educational facilities etc. significantly so in the rural parts of Nigeria.<sup>[38]</sup> Poor infrastructure 184 influences poverty and a lack of capital investment in good road networks and transport 185 infrastructure, limited availability of electricity and/or piped bore-hole water, a lack of agro-186 processing facilities or health care facilities impacts on community welfare and wellbeing<sup>[37,</sup> 187 <sup>39-41]</sup> and the capability for agricultural development.<sup>[42]</sup> Further the provision of good quality 188 road infrastructure would lead to a reduction in food waste, and allow access for farmers to the 189 190 necessary agricultural inputs (equipment, seeds, seedlings, and labor) at the appropriate cropping period and the absence of such infrastructure currently is hampering food production,
distribution or supply.<sup>[42]</sup> The lack of access to essential inputs for food testing, packaging,
grading and distribution represents another major challenge in the agro-processing industry,
hence limiting the ability to drive quality standards and add value within supply chains.<sup>[43]</sup>

Rural-urban migration is also driven by factors such as lack of physical infrastructure,<sup>[32]</sup> and inadequate social infrastructure such as poor schools, and poor medical care services in rural areas.<sup>[44]</sup> Motives for rural-urban migration including socio-cultural issues where people are forced to migrate to avoid social problems, pursuit of better economic opportunity and also the low level of rural infrastructural development, lack of basic amenities and poor transportation and communication facilities.<sup>[45]</sup>

# 201 Migration

Migration is the movement of individuals or communities that involves either permanent 202 or semi-permanent physical and/or social change of residence from one place of settlement to 203 another.<sup>[46]</sup> Migration can also be considered as crossing a boundary or region with aspects that 204 are spatial (distance), and others that are time bound (period of residence), or reflecting 205 permanence, suggesting a different aspect of time.<sup>[47]</sup> In the Nigerian context, rural-urban 206 migration influences by food insecurity and poverty and is driven by over-supply of labor in 207 rural areas as a result of population growth, under employment or unemployment;<sup>[32]</sup> variability 208 of work opportunity as a result of seasonal, social or economic change;<sup>[31,44]</sup> a lack of education 209 opportunities;<sup>[44]</sup> environmental degradation;<sup>[32]</sup> and/or climate change.<sup>[32]</sup> In reality, many 210 rural migrants do not find gainful employment and often reside in shanty-towns and slums that 211 are the homes of the urban poor.<sup>[12]</sup> Significantly, urban poverty is rising and the urban poor, 212 urban unemployed and low-income earners in Nigeria utilise a good proportion of their income 213

on the procurement of food leading to food insecurity and an inability to purchase other basic
 necessities.<sup>[36]</sup>

In one study, just under a third of the people interviewed in Kaduna City, Nigeria were born 216 there (32.5%), and of the other two thirds, only 14.5% of immigrants had spent 30 years of 217 their lives in the city.<sup>[31]</sup> Young rural males migrate to urban areas looking for white collar jobs 218 leaving the farming responsibilities to the female members of the family, reducing the 219 agricultural labor force and associated agricultural productivity, and this leads to a drop in 220 annual household income in rural areas and the continuous involvement of aged people in 221 farming activities<sup>[44]</sup> which will affect food production productivity, another driver of food 222 insecurity in rural and urban areas. 223

## 224 Extension services

Nigeria's economic development over recent decades is predicated on oil resources 225 and, as a result, the agricultural sector has been largely neglected. Food security for the 226 Nigerian population is addressed largely through food trade and net food imports.<sup>[48]</sup> 227 Industrialization and urbanization trends have led to a lack of investment in agricultural 228 production and also poorly developed market access especially to urban markets.<sup>[49]</sup> Overall, 229 the drop in the performance of the Nigerian agricultural sector has brought food shortages, and 230 low agricultural performance has an indirect effect on agricultural food supply and marketing. 231 232 Due to the high cost of food/produce preservation and transportation, food reaching urban areas increases in price, leading urban households to cut down on their budget for other household 233 purchases to afford food.<sup>[35,50]</sup> Intense soil utilization allied to poor agricultural practices 234 diminishes soil resources,<sup>[31]</sup> more so where climate change and erosion further threatens food 235 production and supply level. In summary, in Nigeria, within country food production is not 236 sufficient to meet the demands of the ever-growing population.<sup>[51-52]</sup> 237

The first National Development Plan of 1962-1968 focused on industrialization and the 238 exploitation of Nigeria's abundant resources to improve living standards as against an 239 agricultural sector that had a GDP growth targeted at 4% per annum.<sup>[53]</sup> [27]. In essence, 240 investing in the agricultural sector was not the focus of the Nigerian government at that time.<sup>[48]</sup> 241 Instead, the provision of infrastructural facilities was the pivotal development focus. Following 242 a civil war and associated food shortages, the second National Development Plan between 243 244 1970-1974 targeted the development of the agricultural sector in order to promote food production. However, the Nigerian government only allocated 7.7% of budgetary spend to 245 246 agriculture, in comparison to the transport sector (23%) and this suggests that the Nigerian government focused more, as previously state, on food importation rather than strengthening 247 the country's capacity to produce food.<sup>[54]</sup> 248

249 The National Accelerated Food Production Project (NAFPP) that began in 1974 purely focused on assisting the supply of agricultural input resources and for education of farmers.<sup>[55-</sup> 250 <sup>56]</sup> As a result of poor planning and the untimeliness of the provision of extension service to 251 farmers, the project failed to achieve this objective and a year later the failure of this program 252 led to the unveiling of the Agricultural Development Programme (ADP) with a better approach 253 to agricultural development compared to the NAFPP.<sup>[55]</sup> The ADP led to the setting up of 470 254 agricultural extension service centres over the next ten years. Other later agricultural programs: 255 256 Operation Feed the Nation (OFN) in 1976, and the Nigerian Green Revolution-1980 fell within 257 the policy initiatives of the third Nigerian National Development Plan from 1975-1980. The shift in these policies included the promotion of farmer subsidies and incentives to improve of 258 food production but due to weak governance they had limited impact. After this time (1962-259 260 1986), the Nigerian government promoted the agricultural sector through fiscal plans to enhance sustainable investment in agriculture via commercial bank lending to farmers at 261

reduced interest rates, tax reduction and the subsidization of agro-inputs by governmentagencies such as the Federal Ministry of Agriculture and Rural Development.

In terms of extension service delivery in Nigeria, the agricultural system was structured 264 with several policies, one of which is the National Agricultural Policy approved in 1988. The 265 goal of this policy was to structurally transform rural areas in terms of socio-economic 266 development, agricultural credit and insurance schemes, poverty alleviation, targeting rural 267 self-sufficiency as well as increased production of raw material and addressing environmental 268 threats to food security and combining the development of rural areas and the agricultural 269 sector in general.<sup>[56]</sup> At the same time, agricultural research institutes, colleges and universities 270 of agriculture were created/established in a bid to promote modern agricultural practice and to 271 established modern techniques/technologies within the agricultural sector and ensure adequate 272 supply of manpower.<sup>[57]</sup> 273

Agricultural extension as a system of farmer information, communication, information 274 sharing, skills transfer, teaching and advising on new and improved practices, ideas/technology 275 and research findings is expected to drive increased productivity, sustainable development, 276 income and as a result the livelihood of farmers<sup>[40,44,58-59]</sup> essentially via a "rural-urban" and 277 278 "urban-rural" information linkage system. Agricultural extension can improve decisionmaking in order to drive agricultural development<sup>[60]</sup> and can link farmers to markets and other 279 actors such as aggregators and processors in the agricultural value chain.<sup>[40]</sup> One of the factors 280 of influence on agricultural productivity and practice is farmers' perception of the level of agro-281 support they can access,<sup>[61]</sup> but in many developing countries like Nigeria, smallholder farmers 282 in rural areas are largely without such support. 283

The Nigerian Government provides extension services to farmers through its agricultural
 development programme (ADP). Private extension organizations also provide extension

services to farmers through agro-input dealers and associations.<sup>[40]</sup> Historic Nigerian extension 286 services can be divided into three categories: (a) public sector extension, (b) private agencies 287 (in it for benefits), and (c) private organization non-profit sector extension services.<sup>[62]</sup> 288 Examples of the types of extension service in Nigeria include: training and visit (T&V) 289 extension, University operated extension, Ministry of Agriculture operated extension, 290 Commodity/Sectoral agency extension, Special programme for food security (SPFS), 291 Sasakawa Global 2000 (SG 2000), and Community based agricultural and rural development 292 approach (CBARDA).<sup>[63]</sup> 293

294 The Nigerian extension system is characterised by certain challenges which include: fund inadequacy and instability, poorly trained extension personnel, lack of transportation support 295 for field staff, inappropriate technology channelled to farmers, poor extension service staff ratio 296 297 to farming households, poor communication (bottom-up approach) between extension staffs and farmers, irregular evaluation of extension programs etc.<sup>[58]</sup> One study shows that the Lagos 298 State Agricultural Development Authority (LSADA) has good linkages with agricultural 299 research agencies, private sector input supply firms, and cooperatives/consumer organizations; 300 whilst it has poor linkages with agricultural universities, schools and colleges, private sector 301 302 markets/exporters, non-governmental organizations (NGOs), local government agencies/authorities, banks/micro-finance institutions, and other public/semi-public extension 303 service organizations.<sup>[60]</sup> This shows that there is a potentially a gap between extension 304 305 services and the education and institutional systems in Nigeria.

306 **Discussion** 

307 In the Nigerian context, food security can be characterised as uninterrupted access to 308 food (availability and affordability) for households either through own farm production or 309 market supply. However, food security has continued to be a major developmental challenge

in Nigeria, subverting the health, survival and productivity of individuals and communities.<sup>[20]</sup> 310 This narrative review has shown that in Nigeria a vast range of factors influence food security. 311 These include low food production levels, seasonality in food availability, increased post-312 harvest food loss, increase in price of food, the rate of unemployment, the quality of health care 313 facilities and nutrition education, and the quality of extension service delivery. These factors 314 are further influenced by local taboos and cultural factors.<sup>[64]</sup> Unstable policy formulation and 315 poor agricultural policy implementation, and a lack of government strategy has led to food 316 insecurity problems.<sup>[65]</sup> The effectiveness of the Nigerian agricultural system has been 317 318 questioned over time and much could be attributed to the absence of adequate articulated extension policy as a pivot for agricultural development, which is clearly lacking in the 319 Nigerian agricultural sector, in the past and current times.<sup>[57]</sup> Therefore governance 320 321 mechanisms must be adopted that enhance the development of social and human capital in the Nigerian agricultural sector and this must combine indigenous knowledge and skills with more 322 general knowledge and skills that may currently sit outside the agricultural community.<sup>[66]</sup> 323

It is important when developing food insecurity and poverty alleviation strategies that 324 there is appropriate governance i.e. policies need to be formulated in order to create a roadmap 325 for the provision of the basic necessities of life.<sup>[56]</sup> Multiple policies are required to catalyse 326 reversing the decline in productive growth of the Nigerian economy; improving industrial 327 328 capacity utilization, reducing poor infrastructure and reducing inflation all need to be implemented to reduce child poverty.<sup>[41]</sup> Further, policy needs to address population growth 329 and its impact on resource demand; the uneven distribution of income; minimise political, civil 330 and ethnic clashes and political instability; and how to reduce illiteracy levels across Nigeria 331 332 and eliminate bad governance and corruption that diverts sorely needed state resources.<sup>[41]</sup> Existing food and agricultural policies have not had a major impact on food availability in 333 Nigeria and policy needs specifically to focus on supporting farmers' access to finance.<sup>[50]</sup> 334

335 Initiatives could include commercial bank lending to agriculture, agricultural credit guarantee scheme fund loans and foreign exchange measures. Inherent in this narrative review is 336 addressing the research question 337

"What are the socio-economic drivers of poverty and food insecurity in rural and urban 338 communities in Nigeria?" 339

The drivers identified in this paper have been drawn together in Figure 1. 340

[Figure 1 near here] 341

The interaction between food insecurity, poverty and rural and urban livelihoods is 342 central to the argument put forward in this paper. A good understanding of urban-rural food 343 insecurity, its interface with poverty and the linkages, will help to deliver better strategies for 344 successful policy, intervention and aid provision.<sup>[31]</sup> Affordability and availability of food is 345 influenced primarily by the mass balance of food production and the amount of food imported 346 or exported from the country, and then the proportion of pre and post harvest loss in the supply 347 chain or food waste in the domestic situation.<sup>[67]</sup> Whilst three factors, infrastructure, migration, 348 and extension services, that frame physical and financial performance on farm have been 349 350 considered in this paper, it has allowed for the analysis of a range of other factors of influence that are mapped in Figure 1. One factor that has multiple interactions is inadequate 351 infrastructure at the national, urban and rural scale in Nigeria. The four elements of food 352 security are highlighted in orange in the figure. Poverty has been highlighted in blue with the 353 associated interactions shown in Figure 1. The lack of resilience associated with both poverty 354 and food insecurity in Nigeria stems from the lack of adaptive capacity to identify and utilise 355 emergent opportunities to achieve better livelihood outcomes.<sup>[27]</sup> This limitation to develop 356 personal, household or community livelihood resilience reflects not only a lack of adaptive 357 358 capacity, but also limited buffer capacity to be resilient in the face of financial, environmental,

political and social shocks and squeezes, especially climate change.<sup>[68]</sup> Developing appropriate
policy initiatives to improve livelihood strategies should reduce vulnerability and build secure,
sustainable, resilient livelihoods that will reduce poverty and food insecurity.<sup>[69]</sup>

362 Conclusion

This narrative review has positioned how poverty and food insecurity are interlinked and 363 mutually persist with particular focus on Nigeria as a case study. Potential policy instruments 364 have been postulated that operate at the urban, rural and rural-urban scale. Improving 365 infrastructure, mitigating the impact of continuing population growth, and uneven distribution 366 of income, and identifying opportunities for education are important components to consider 367 in developing food security policies and strategies for the Nigerian people. Whilst national food 368 369 production and economic growth have a role to play in addressing food insecurity and poverty 370 in Nigeria in order to improve livelihoods the multiple factors that operate and interact require a very nuanced policy approach. Options have been considered in this paper that can be 371 combined to produce a cohesive governance structure to mediate and alleviate food insecurity 372 and poverty in Nigeria. 373

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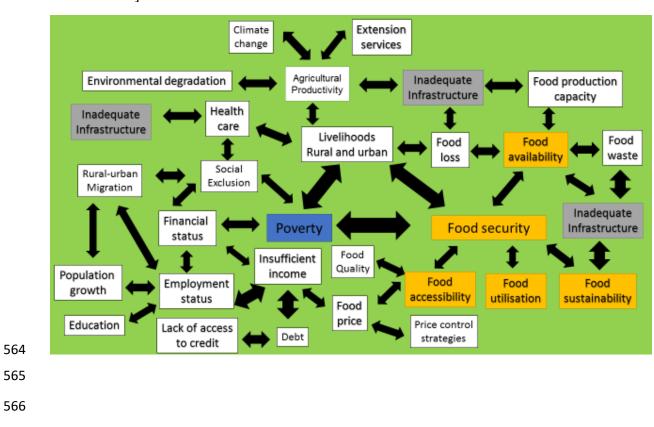


Figure 1. Interacting socio-economic drivers of poverty and food insecurity in
 rural and urban communities in Nigeria

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